



UNITED STATES MARINE CORPS  
MARINE AIR GROUND TASK FORCE TRAINING COMMAND  
MARINE CORPS AIR GROUND COMBAT CENTER  
BOX 788100  
TWENTYNINE PALMS, CALIFORNIA 92278-8100

CCO 5780.1

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JUL 13 2010

COMBAT CENTER ORDER 5780.1

From: Commanding General  
To: Distribution List  
  
Subj: ENCROACHMENT CONTROL PROGRAM  
  
Ref: (a) MCO 11011.22B

1. Situation. To provide guidelines and identify areas of responsibility for identification and control of potential encroachment threats to the Marine Corps operational and training capabilities at the Marine Air Ground Task Force Training Command (MAGTFTC), Marine Corps Air Ground Combat Center (MCAGCC), Twentynine Palms, hereinafter referred to as "the Installation".

2. Mission. To preserve and enhance MAGTFTC, MCAGCC's training mission by mitigating current and future internal and external incompatible land and air space use from encroachment that could potentially impact the Installation's ability to meet its requirements and disrupt the local and regional master plan.

3. Execution

a. Commander's Intent and Concept of Operations

(1) Commander's Intent. In order to maintain the Installation's mission readiness and operational capabilities, MCAGCC must establish an active program designed to identify, prevent, and control encroachment impacts to the Installation. The United States military operations and training are undergoing dramatic changes, with new and more sophisticated weapons systems being fielded each year. Many of these systems are larger, louder, and require more isolation from civilian communities than their predecessors. Many Marine Corps installations are experiencing increasing encroachment impacts as a result of urbanization, regional population shifts, and environmental and natural resource restrictions. This combination of population growth, resource restrictions, alternative energy projects, and new military hardware has created concerns between military installations and their surrounding civilian communities competing for viable resources. There is a real threat of incompatible development in the vicinity of the Combat Center, and MCAGCC must act now to prevent the degradation of its training facilities.

(2) Concept of Operations. The growth potential within the Morongo Basin communities may generate pressures for expansive, higher density development, which may interfere with the successful execution of the Installation's mission or its operational and training capabilities. Encroachment problems vary in both nature and magnitude. Encroachment pressure from off-base residential, commercial, industrial, and public

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development may curtail the Installation's ability to meet mission essential training and support requirements. This pressure may also interfere with the Installation's ability to use and store ammunition, alter communications, and potentially create a conflict with aircraft traffic patterns. New commercial and industrial development, residential expansion, energy development, and recreational activities should be recognized as potential constraints to the Installation's ability to support evolving mission requirements. These developments frequently act as magnets that attract further development in adjacent areas and by their very nature are growth-inducing. One potential encroachment on Marine Corps activities is airspace congestion as commercial, general aviation, or military flights increase. Additionally, increased environmental compliance regulation, including natural resource conservation legislation, can restrict MAGTF's ability to train and operate. These laws are either prohibitive in nature or mandate that certain requirements be met to protect the environment or natural resources. Early recognition of potential encroachment and careful assessment of likely impacts is essential. Systematic, routine monitoring of community and regulatory trends provides a basic means for early detection and prevention of potential encroachment. The Combat Center has proven itself to be a good steward of its land and resources and of the environment and intends to continue to be a good neighbor to the surrounding communities, but resolutely refuses to allow degradation of its mission or capabilities.

b. Subordinate Element Missions

(1) Assistant Chief of Staff (AC/S) G-5, Community Plans Liaison.  
The AC/S G-5 will be the central point of contact on all encroachment issues for the Installation and will provide policy guidance, monitoring, education, and tasking of responsibilities for accomplishing encroachment control. The AC/S G-5 will advise the Commanding General on all issues pertaining to encroachment. The AC/S G-5 will:

(a) Coordinate the Encroachment Control Program and implement the guidelines contained herein.

(b) Establish and chair an internal stakeholder encroachment committee to analyze encroachment issues. The committee will meet quarterly or as needed. The committee will be made up of representatives from:

1. G-3, Range Management and Control Section.
2. G-4, Land Acquisition Program Office.
3. G-4, Natural Resource and Environmental Affairs.
4. G-4, Public Works Division.
5. Counsel.
6. Other staff members needed as required.

(c) Maintain and strengthen positive community relations and partner with external stakeholders, including but not limited to:

1. City/town councils.

2. Planning and zoning commissions.
3. Open space groups.
4. Conservation interest groups.
5. Local water agencies.

(d) Represent the Commanding General, MAGTF/TC, MCAGCC during negotiations and meetings with local officials, community groups, and landowners.

(e) Initiate a command visitation program to host concerned individuals regarding issues of noise, encroachment, and land development.

(f) Provide assistance to MCAGCC directorates, when necessary, for the establishment and implementation of their respective encroachment control programs.

(2) Counsel. The counsel for the Commanding General will provide legal guidance on encroachment issues affecting MCAGCC.

(3) G-4, Public Works Officer. Ensure on-base facilities usage remains consistent with policies recommended to local jurisdictions for off-base land use regulations. Coordinate facility issues that involve local governmental or private entities with the AC/S G-5.

4. Administration and Logistics. Distribution statement A directives issued by the Commanding General are distributed via email upon request and can be viewed at <http://www.29palms.usmc.mil/dirs/manpower/adj/index.asp>.

5. Command and Signal

a. Command. This Order is applicable to all active duty, reserve, and civilian personnel aboard the combat center.

b. Signal. This Order is effective the date signed.

  
J. P. HOLDEN  
Chief of Staff